REPUBLIKA E SHQIPËRISË

ELECTRONIC AND POSTAL COMMUNICATIONS AUTHORITY
STEERING COUNCIL

No. _____prot., Tirana ___.___.2026

D E C I S I O N

No. 22 dated 29.10.2026

ON

"THE APPROVAL OF THE SUMMARY ASSESSMENT REPORT ON THE FULFILMENT OF THE CONDITIONS FOR THE USE OF 2100 MHz FREQUENCIES (2 × 5 MHz, FDD) BY THE UNDERTAKING 'VODAFONE ALBANIA' SH.A., ACCOMPANIED BY THE PROPOSAL FOR THE MINIMUM REFERENCE PRICE FOR THE RENEWAL OF THE INDIVIDUAL AUTHORISATION"

The Steering Council (SC) of the Electronic and Postal Communications Authority (AKEP), attended by:

Z.	**Gentian Sala**	**Chairman**
Znj.	**Edlira Dvorani**	**Member**
Z.	**Armer Juka**	**Member**
Z.	**Bleron Dokle**	**Member**
Znj.	**Diana Dervishi**	**Member**

and with Ms. Dania Nallbani serving as Secretary, at the meeting held on 29 October 2026, in accordance with the procedure laid down in Law No. 54/2024 "On Electronic Communications in the Republic of Albania", Law No. 8480, dated 27 May 1999, "On the Functioning of Collegial Bodies of the State Administration and Public Entities", and the Internal Regulation on the Organisation and Functioning of the Electronic and Postal Communications Authority (AKEP), approved by AKEP Managing Council Decision No. 11, dated 31 March 2026, and upon the proposal of the Working Group, examined the matter with the following subject:

- "Approval of the Summary Assessment Report on the Fulfilment of the Conditions for the Use of 2100 MHz Frequencies (2 × 5 MHz, FDD) by the Undertaking 'Vodafone Albania' sh.a., accompanied by the proposal for the Minimum Reference Price for the Renewal of the Individual Authorisation.

LEGAL BASIS:

1. Articles 69 and 70 of Chapter IX, "Access to Radio Frequency Spectrum", of Law No. 54/2024 "On Electronic Communications in the Republic of Albania";

2. Council of Ministers Decision (CMD) No. 496, dated 22 July 2014, "On the Approval of the Rules and Procedures for the Renewal of Individual Authorisations for the Use of Frequencies Assigned Through a Competitive Procedure";

3. The National Frequency Plan, approved by Council of Ministers Decision No. 756, dated 13 December 2024;

4. The Individual Authorisation for the Use of Frequencies in the 2100 MHz Band, approved by AKEP Managing Council Decision No. 4, dated 25 May 2023, "On the Granting of an Individual Authorisation for the Use of Frequencies in the 2100 MHz Band (FDD) for the Construction of Public Electronic Communications Networks to Provide Terrestrial Mobile Services Throughout the Territory of the Republic of Albania", as amended by Managing Council Decision No. 11, dated 12 October 2023, with a validity period until 30 October 2026;

5. Annex 5, "General and Specific Conditions for the Provision of Electronic Communications Networks and Services", to the Regulation "On the Implementation of the General Authorisation Regime", approved by AKEP Managing Council Decision No. 10, dated 31 March 2026;

6. Article 6 of Regulation No. 30, dated 5 December 2013, "On the Granting of Individual Authorisations for the Use of Frequencies";

7. Order No. 184, dated 16 September 2026, issued by the Head of AKEP, "On the Establishment of a Working Group to Assess Compliance with All Conditions for the Use of Frequencies in the 2100 MHz Band, for a Spectrum Allocation of 2 × 5 MHz (FDD), by the Undertaking 'Vodafone Albania' sh.a.".

THE STEERING COUNCIL:

Having reviewed the documentary file comprising the following documents:

1. Letter No. LEA/053/LR, dated 29 June 2026, from the undertaking "Vodafone Albania" sh.a., concerning "The Expression of Preliminary Interest in Participating in the 2100 MHz Band Auction and the Renewal of the 2 × 5 MHz Spectrum Allocation Expiring in October 2026";

2. Letter No. Ref. CEO/033/LR, dated 31 July 2026, from the undertaking "Vodafone Albania" sh.a., registered with AKEP under Protocol No. 1689, dated 31 July 2026, concerning "Application for the Renewal of Spectrum Usage Rights in the 2100 MHz Band (2 × 5 MHz, FDD)";

3. The explanatory report accompanying the draft decision;

4. The reasoned draft decision, duly formatted;

5. The Summary Assessment Report, prepared by the Working Group, on the undertaking "Vodafone Albania" sh.a.'s compliance with all conditions for the use of frequencies in the 2100 MHz band (2 × 5 MHz, FDD), accompanied by the proposal for the minimum reference price for the renewal of the Individual Authorisation;

and having regard to the discussions held during the meeting on the matter and the aforementioned legal basis,

NOTES THAT:

1. By Decision No. 4, dated 25 May 2023, the Managing Council of AKEP approved the "Granting of Individual Authorisations to the Undertaking Vodafone Albania sh.a. for the Use of Frequencies in the 900 MHz, 1800 MHz and 2100 MHz Bands, Following Their Reallocation, with the Aim of Ensuring the Efficient Use of These Frequencies", as amended by Decision No. 11, dated 12 October 2023. Pursuant to this Decision, the undertaking "Vodafone Albania" sh.a. holds an Individual Authorisation for the use of frequencies in the 2100 MHz band, for the spectrum allocation subject to this assessment.

2. The Individual Authorisation for the Use of Frequencies in the 2100 MHz Band, for a spectrum allocation of 2 × 5 MHz (FDD), approved by AKEP Managing Council Decision No. 4, dated 25 May 2023, as amended, is valid until 30 October 2026.

3. By letter No. LEA/053/LR, dated 29 June 2026, registered with AKEP under Protocol No. 1566, dated 30 June 2026, the undertaking "Vodafone Albania" sh.a. submitted its "Expression of Preliminary Interest in Participating in the 2100 MHz Band Auction and Renewing the 2 × 5 MHz Spectrum Allocation Expiring in October 2026".

4. By letter No. Ref. CEO/033/LR, dated 31 July 2026, registered with AKEP under Protocol No. 1689, dated 31 July 2026, the undertaking "Vodafone Albania" sh.a. submitted an "Application for the Renewal of Spectrum Usage Rights in the 2100 MHz Band (2 × 5 MHz, FDD)".

5. Attached to this letter, the undertaking "Vodafone Albania" sh.a. submitted the following information:

- Technical information;
- The utilisation plan for the 2100 MHz band;
- Equipment used in the Vodafone Albania network;
- Service continuity in emergency situations;
- Provision of roaming services;
- Deployment and operation of services;
- Network deployment and security;
- Compliance with electromagnetic field standards;
- Customer care;
- Ownership of Vodafone Albania;
- Compliance with legal and regulatory requirements;

- Personal data protection;
- Network integrity and information security;
- Security governance and certification;
- Risk management and supplier security;
- Cyber intelligence and the Zero Trust approach;
- Compliance with the national cybersecurity framework;
- Technical protection and security architecture;
- Payments and the proposal concerning the price and renewal conditions.

6. Pursuant to Articles 69, 70 et seq. of Chapter IX – Access to Radio Frequency Spectrum of Law No. 54/2024 "On Electronic Communications in the Republic of Albania", point 8 of Article 191 of Law No. 54/2024, which provides that: "Bylaws adopted pursuant to Law No. 9918, dated 19 May 2008, 'On Electronic Communications in the Republic of Albania', as amended, shall remain in force after the entry into force of this Law, provided that they do not conflict with its provisions, until the adoption of the bylaws implementing this Law", and Council of Ministers Decision No. 496, dated 22 July 2014, "On the Approval of the Rules and Procedures for the Renewal of Individual Authorisations for the Use of Frequencies Assigned Through a Competitive Procedure", the Chairman of AKEP, by Order No. 184, dated 16 September 2026, decided to establish a "Working Group to Assess Compliance by the Undertaking 'Vodafone Albania' sh.a. with All Conditions for the Use of Frequencies in the 2100 MHz Band, for a Spectrum Allocation of 2 × 5 MHz (FDD)".

7. In implementation of Order No. 184, dated 16 September 2026, and in accordance with the procedure laid down in Chapter II of Council of Ministers Decision No. 496/2014, the Working Group, on the basis of the information and documentation collected for this purpose, assessed compliance with all conditions governing the use of frequencies in the 2100 MHz band under the Individual Authorisation and the General Authorisation, as well as the conditions and requirements laid down in Council of Ministers Decision No. 496/2014. Upon completion of the assessment process, the Working Group prepared the Summary Assessment Report on the undertaking "Vodafone Albania" sh.a.'s compliance with all conditions for the use of frequencies in the 2100 MHz band (2 × 5 MHz, FDD), accompanied by the proposal for the minimum reference price for the renewal of the Individual Authorisation.

8. Upon completion of the assessment procedure, as documented in the Summary Assessment Report, it was concluded that: "The undertaking 'Vodafone Albania' sh.a. complies with the conditions laid down in the Individual Authorisation and the General Authorisation concerning the use of frequencies in the 2100 MHz band, for a spectrum allocation of 2 × 5 MHz (FDD), in accordance with the applicable legal and regulatory framework, and does not fall within any of the circumstances warranting refusal to renew the Individual Authorisation."

9. Furthermore, based on the assessment of the documentation collected, the data reported, and the monitoring and verifications carried out by AKEP, it appears that the undertaking "Vodafone Albania" sh.a. has fulfilled the conditions and obligations relating to:

a. Coverage of the territory and population with services;
b. Compliance with the technical operating conditions necessary to avoid harmful interference and limit public exposure to electromagnetic fields;
c. Effective use and utilisation of frequencies in accordance with the prescribed rules and standards, as well as compliance with the validity period for their use;

d. Quality of the service(s) and tariffs for services provided through the network it operates, in accordance with the relevant regulations issued by AKEP;
e.Payment obligations;
f. Transfer of ownership rights relating to the use of frequencies and the conditions governing such transfers;
g. Obligations arising from international acts and agreements to which the Republic of Albania is a party;
h. Other obligations undertaken by the undertaking during its participation in the public tender/competitive procedure.

10. For the purpose of determining the minimum price for the renewal of the rights to use frequencies in the 2100 MHz band, the Working Group took into consideration the results of the European benchmark, previous allocation processes for this band in Albania, adjustments based on the ARRPU, conservative scenarios based on GDP and PPP, the operator's offer and arguments, as well as the factors analysed in Section D of the Summary Assessment Report.

11. In conclusion, the proposal for the minimum reference price for the renewal of the Individual Authorisation for the use of frequencies in the 2100 MHz band (spectrum allocation of 2 × 5 MHz (FDD)) by the undertaking "Vodafone Albania" sh.a. is based on criteria and a methodology that take into account the development of competition, the public interest and consumer protection, market conditions and the efficient use of frequencies, as well as the preliminary views expressed by the undertaking as an interested party.

FOR THESE REASONS:

Pursuant to point 1 of Article 14 and point 1 of Article 15 of Law No. 54/2024 "On Electronic Communications in the Republic of Albania", and Law No. 8480, dated 27 May 1999, "On the Functioning of Collegial Bodies of the State Administration and Public Entities", the Managing Council of AKEP,

DECIDES:

1. To approve the document entitled "Summary Assessment Report on Compliance with the Conditions for the Use of the Individual Authorisation by the Undertaking 'Vodafone Albania' sh.a., accompanied by the Proposal for the Minimum Reference Price for the Renewal of the Individual Authorisation".
2. To submit the document approved under point 1 of this Decision to the Minister of Infrastructure and Energy, proposing that the procedure proceed in accordance with Chapter III of Council of Ministers Decision No. 496/2014.
3. This Decision shall be published on the official website of AKEP: www.akep.al

This Decision shall enter into force immediately.

Chaiman	Member	Member	Member	Member
Gentian Sala	**Edlira Dvorani**	**Armer Juka**	**Bleron Dokle**	**Diana Dervishi**